

Project of Independent Observer in Support of Forest Law Enforcement in Cameroon

Approved by the Ministry of Environment and Forestry

Report of the Independent Observer No. 095En

Central Control Unit – Independent Observer Joint Mission

Title FMU 10 020

Location Yokadouma Sub-Division Boumba

and Ngoko Division, East Province

Mission date 11 May 2004

Company Ingénierie Forestière (Title Holder)

Independent Observer Team (Global Witness):

Mr Robinson DJEUKAM, Legal Consultant Mr Serge C. MOUKOURI, Technical Assistant Mr MANJO Joshua SAFEH, Driver

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1. EXECUTIVE SUMMARY

The Central Control Unit (CCU), accompanied by the Independent Observer (Global Witness), carried out a mission to the Forest Management Unit (FMU) 10 020 on 11 May 2004. The mission was part of a routine control programme started on 6 May 2004.

Allocated to the company Ingénierie Forestière (IngF), as confirmed by the Provisional Convention of 27 November 2000, this FMU is located in the Yokadouma Subdivision, Boumba and Ngoko Division, East Province. Adjacent to FMU 10 022, FMU 10 020 is accessible only via the Haut-Nyong Division. The company IngF is currently conducting logging activities within the Annual Standing Volume (ASV) No.23.

The mission had as its objectives to control and evaluate logging activities as well as investigate and instigate proceedings if fraudulent logging activities were found.

The mission verified that all regulations had been respected in regard to the opening of boundaries of the Annual Standing Volume. The mission also verified that logging operations appeared to conform to existing rules and regulations.

However, while examining the operation's field documents, the Independent Observer noted and informed the Head of Mission that one of the field operations documents (DF 10) comprised four counterfoils bearing entries, yet only partly copied via carbon paper as required by law. Instead, data had been recorded by means of ball point pen entries.. Also, a date was included in only one of the entries.

These irregularities constitute poor keeping of field operations documents, a violation of the prescriptions of Article 125 (1) of the Decree of the application of the forestry regulations.

In an attempt to understand the reason behind this violation, the Independent Observer paid a visit to the Digitalized Forestry Information Management System (SIGIF) of Bertoua and the Forestry Revenue Enhancement Programme (FREP) in Yaoundé. The research failed to produce duplicates of the counterfoils in question, those produced by the company Ing F.

In view of the above, the Independent Observer recommends:

o Summoning of officials of the company IngF and the establishment of an Official Statement of Offence for poor keeping of field operations documents.

2. RESOURCES USED

- 1 Toyota Land cruiser
- 2 Garmin GPS
- 1 Digital camera
- 1 Sony laptop

3. COMPOSITION OF THE MISSION

This stage of the mission was conducted by Mrs. ESSONO and Mrs. NDZANA as well as Mr. NECKMEN of the CCU, Mr. BIKIE of the IT Unit of MINEF, a representative of the Divisional Delegate for the Environment and Forestry (DDEF) of Haut-Nyong, the Local Forest Law Enforcement Agent of Messok, as well as Messrs DJEUKAM and MOUKOURI of the Independent Observer's technical team.

4. CONSTRAINTS

No constraints were encountered.

5. RESULTS OF THE MISSION

5.1 Observations of the Independent Observer

Control of logging activities within Annual Standing Volume No.23 was carried out in two phases.

In a first phase, the mission reviewed the documents available at the logging site, as well as the opening and establishment of boundaries to ensure compliance with forestry law. The marking of logs and stumps was also investigated. These verification operations did not uncover any violation of forestry ules and regulations.

Secondly, the mission examined the logging operations documents kept at the company's base camp. An examination of the field operations document (DF 10) revealed that one of the counterfoils of forms Nos. 057801 to 057804 had been completed with a blue ball point pen rather than through the use of carbon copies (see Appendix). In addition, only the third counterfoil bore a date, namely 27 February 2004.

5.2 Analysis of the case

Upon detecting the making of copies of counterfoils in a field operations document using a ball point pen and the absence of a date on some of the counterfoils, the Independent Observer concluded that the company IngF had demonstrated poor keeping of field operations documents..

This constitutes a violation of Forest Law, particularly of Article 125 (1) of Decree of the Application of Forest Management, which stipulates that all forms used in a field operations document must bear date of use.

In view of these rules and regulations, IngF is liable to administrative sanctions as provided by Article 65 of the Law of 20 January 1994. In conformity with the conditions outlined under Articles 130 to 133 of the Decree of the Application of

Forest Management, these sanctions could range from suspension to withdrawal of the logging permit.

In an attempt to understand the reason behind the poor keeping of the field operations document observed, notably to determine if there was an attempt to avoid declaring the logs concerned (or an attempt to under-declare logs harvested), the Independent Observer conducted inquiries at the offices to which all completed field operations documents are submitted.

Inquiries were conducted by the Independent Observer at the SIGIF office in Bertoua, on 17 May 2004, at the Division of Major Entreprises (DGE) and the Forestry Revenue Enhancement Programme (FREP) in Yaounde, on 05 and 08 June 2004.

While the DGE dismissed the Independent Observer, at both SIGIF of Bertoua and FREP, inquiries made by the Independent Observer failed to recover the pages corresponding to the improperly completed counterfoils. However, pages from the same field operations document (those pages occurring immediately after the pages in question - DF10 Nos. 057805 upwards) could be presented to the Independent Observer.

Due to the lack of evidence, the Independent Observer is not prepared to conclude that a fraud has been committed. Only thorough inquiries involving all the administrative structures concerned, notably the FREP's making available its computerised log tracking system, would the Independent Observer be able to draw reliable conclusions.

6. CONCLUSIONS AND RECOMMENDATIONS

In view of the analysis above, the Independent Observer concludes that:

- o The offence of poor keeping of field operations document could be stated;
- o The company IngF may be guilty of fraudulent use of a document issued by the government, and non-declaration or under-declaration of logs; however further inquiries into this must be conducted before conclusions can be reached.

In view of the above, the Independent Observer recommends:

o Summoning of officials of the company IngF and the establishment of an Official Statement of Offence for poor keeping of field operations documents.

APPENDICES







